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Ban on the Use of Potassium Bromate in Nigeria: A Review on Bread Bakers' Compliance with Regulations

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ABSTRACT: Bread is one of the basic and popular foods consumed by the majority of the Nigerians irrespective of their ethnic or socioeconomic status. Potassium bromate (KBrO₃) is well known bread enhancer. Because of its negative health effects it has been banned in Nigeria and other countries. This paper aims to reviews studies on the use of KBrO₃ in bread to ascertain the safety of the bread products and to also evaluate bakers' compliance with specified regulations. The paper also assesses the possible reasons for the use of KBrO₃ by the bread bakers (intentional or unintentional?) as well as addressed what regulatory bodies need to do to improve the bakers' compliance. Fourty seven (47) articles were evaluated and 95.74% of them reported the presence of potassium bromate in the bread samples analysed, which suggests that use of Potassium bromate in bread production in Nigeria are unsafe for human consumption. This high usage may be attributed to factors such as bromine in wheat flour, adulterated improvers or due to use of brominated flour. Also, economic gain, high cost of ingredients and poor enlightenment and enforcement may also be contributing factors. Therefore, regulatory bodies need to adopt strategies such as Post-marketing Surveillance (PMS), on thespot analysis, effective monitoring and enforcement, stringent regulations, and sustained routine and surveillance inspections to at least reduce, if not eliminate, the use of KBrO₃ as bread enhancer.

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Bread is a popular food consumed widely amongst all socioeconomic sets in the world (Alli *et al.*, 2013). Bread is a formulation of different ingredients such as wheat flour, sugar, salt, water, improvers and preservatives (Magomya *et al.*, 2013), via different processes comprising milling, mixing, fermenting, molding and baking (Emeje *et al.*, 2010). Bread is a good source of nutrients such as proteins, vitamins (Thiamin-B1, Niacin-B3, Folic acid-B9, Vitamin E and to some extent vitamin A, fibre and complex carbohydrate. It has a low level of fat and cholesterol (Alli *et al.*, 2013). Similarly, bread contains significant amounts of mineral elements such as calcium,

magnesium, phosphorous and potassium but others like iodine, iron and sodium are present in minute amounts (Shanmugavel *et al.*, 2019).

Potassium bromate (KBrO₃) is a good and well-known bread improver that has been used for many years by different bakers around the world (Nakamura *et al.*, 2006). The use of this compound has been completely banned by different countries across the globe due to its deleterious health effects (Magomya *et al.*, 2013). In addition to bread consumers, bakery workers are also considered to be exposed to this compound via inhalation because of its hepatotoxic and nephrotoxic

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effects (Oloyede and Sunmonu, 2009). The joint committee of Food and Agricultural Organization (FAO) and the World Health Organization (WHO) has completely banned the use of potassium bromate in bread, due to its long-term toxicity and carcinogenicity (FAO/WHO, 1999). Potassium bromate is a potential class II carcinogen for humans (IARC, 1999) and has also proved to cause severe toxic effects to critical human organs such as kidney, liver, and brain (Ahmad *et al.*, 2015; Ben Saad *et al.*, 2016a&b).

In Nigeria, despite the ban on the use of the compound and the high burden of fatalities from chronic diseases such as chronic kidney disease (CKD), chronic liver disease (CLD), cardiovascular disease (CVD), and other cancer-related death, it was discovered that 92% of bread samples in the country contained potassium bromate (Emeje et al., 2010). Seven (7) different population-based cross-sectional studies alone reported the incidence of CKD in Nigeria to be within 2.5% to 24.3% (Chukwuonye et al., 2018). Both CKD and CLD have enormous financial burdens on the families of subjects (Ulasi and Ijoma, 2010; Chukwuonye and Oviasu, 2012). Therefore, it is believed that a good knowledge of the health consequences associated with the use of potassium bromate in food products, particularly bread and other confectionaries, will drastically reduce the incidence of these chronic diseases. It is considered that maintaining good health as well as prevention of diseases is an essential tool for consumers of food, particularly breads and other flour-based products, thus the need for healthier bread products free from potassium bromate or any other banned substances.

Numerous studies conducted after the ban reported high levels of potassium bromate in bread products produced and consumed in Nigeria (Alli et al., 2013; Emeje et al., 2015; Dada et al., 2017; Nosa et al., 2018; Uduak, 2019; Uwah and Ikwebe, 2020; Abduljalil et al., 2021; Dagari et al., 2022; Lateefat et al., 2022). Consequently, this review evaluates different studies conducted in the country to ascertain the prevalent of use of Potassium bromate and therefore safety of the bread products and to also determine the bakers' compliance with the specified regulations. Furthermore, this paper assesses the possible reasons for the use of potassium bromate by Nigerian bread bakers (intentional the or unintentional?) and also addresses what regulatory bodies need to do to improve the bakers' compliance with a view to considerably decreasing or abstaining from the use of KBrO₃ as bread improver.

Chemistry of Potassium Bromate (KBrO₃): Potassium bromate is an IUPAC systematic name given to a chemical compound with the formula KBrO₃, a

relative molecular mass of 167.01 and a density of 3.27g/cm³ (Finar, 1973). KBrO₃ has a considerably high melting point of about 350°C; and decomposes at about 370°C with emission of oxygen gas and toxic fume (Kurokawa *et al.*, 1990). Potassium bromate is a colourless and odourless crystal which is highly soluble in water; and slightly soluble in acetone, diethyl sulfoxide, ethanol, methanol and toluene (IARC, 1986).



Fig 1: Chemical Structure of Potassium Bromate

Producing countries and Uses of Potassium Bromate (*KBrO₃*): Since 27 years ago, countries such as Argentina, Brazil, China, Germany, India, Israel, Italy, Japan and Spain were the main producers and marketers of potassium bromate (Chemical Information Services, 1995). Potassium bromate (KBrO₃) is commonly used for the following purposes:

As flour enhancing agent: KBrO₃ is i. considered to be a strong oxidizing agent and one of the best and cheapest dough improvers, hence it is commonly used as a flour-enhancing agent in many countries across the globe for the past 90 years (Oloyede and Sunmonu, 2009; Emeje et al., 2010; Shanmugavel et al., 2019). The production and marketing of potassium bromate are geared towards its primary use as a maturing agent for flour and as a dough conditioner despite its detrimental health effects. Potassium bromate has a strong influence on the structure and rheological characteristics of dough because it causes flour maturation and strengthens the gluten network and also helps in the retention of gas and product volume (Ojeka et al., 2006). During bread baking process, potassium bromate is almost completely converted to potassium bromide. Potassium bromate acts mainly in the late dough stage, thereby giving strength and elasticity to the dough during the baking process thus stimulating the rise of bread. These properties make potassium bromate widely used as a flour-enhancing agent in most of the baking industries despite its ban (Ojeka et al., 2006).

- ii. *As food additive:* KBrO₃ is also used as an additive in beer malting, cheese making, and as an ingredient in fish paste products (Ahmad and Mahmood, 2014).
- iii. Production of pharmaceuticals and cosmetics: KBrO₃ is used in the production of pharmaceuticals and cosmetic products (skin bleaching agents) and also as a component of cold wave hair solutions (Gandikota and MacRitchie, 2005; Alberto and Charles, 2007; Oloyede and Sunmonu, 2009).

iv. *Laboratory reagent:* Besides its use during the fermentation and baking process, KBrO₃ is also used as a table reagent and oxidizing agent in the laboratories (Gandikota and MacRitchie, 2005).



Fig 2: Different Uses of Potassium Bromate (KBrO₃)

Likewise, KBrO₃ is a byproduct of water disinfection produced when waters containing bromide are ozonized (treated with ozone), thus frequently detected in tap and bottled water (Dongmei *et al.*, 2015; Altoom *et al.*, 2018). Liu and Mou (2004) stated that "bromate is one of the most prevalent disinfection by-products of surface water". Ozonation is an effective and efficient means of disinfection due to its ability to clear microbes leading to significant decrease in the level of carcinogenic trihalomethanes (THMs). The Ozonation process introduces ozone in the water which can leads to hydrobromic acid formation with increased content of bromide which subsequently forms brominated organic by-products and bromate (Fiessinger *et al.*, 1985).

Detrimental health effects of potassium bromate: The undesirable and detrimental health effects of potassium bromate were observed and reported since the mid-1980s. Kurokawa *et al.* (1990) reported that KBrO₃ poisoning cases in humans are common due to its widespread use and consumption in homes, though the occurrence of such poisoning varied with geographical trends. Most of the KBrO₃ poisoning cases in Western countries occurred by accidental ingestion, mostly among children, while in West African countries is more frequently ingested through different foods containing KBrO₃ (Kurokawa *et al.*, 1990). Due to this, precautionary measures were adopted by several countries in the world amongst them is its complete prohibition as a dough improver (Omotoso, 2021). Potassium bromate was reported to cause the following deleterious health effects:

i. Acute and sub-acute toxicity: Although, the toxic or lethal dose of potassium bromate in humans is not precisely known (Kurokawa et al., 1990). The human lethal dose has been estimated to be 5 to 500mg/kg of body weight (Gradus et al., 1984; Kuwahara et al., 1984) while Watanabe et al. (2001) reported human lethal oral doses of 154 to 385mg/kg of body weight. Also, Watanabe et al. (2001) reported a serious poisoning at doses of 46 to 92mg/kg body weight. This lethal dose has caused serious symptoms for 15 months old child (Quick et al., 1975). Data from two (2) potassium bromate poisoning cases which occurred in Japan, showed that 9 of the 24 adults died within 3-5 days after ingestion of 5-500mg/kg b.w of KBrO₃ (Kuwahara et al., 1984). Also, a severe irreversible sensorineural hearing loss has been reported within 4-16 hours after ingestion of same dose in nearly all of the adults in the 2 cases. Studies conducted for decades by Gosselin et al. (1976) revealed that ingestion of 57-133g of 2% solution of potassium bromate caused nausea and vomiting, usually with epigastric and/or abdominal pain; diarrhoea and haematemesis in children of 1.5-3 years of age. Therefore, in the acute stage of poisoning, the main symptoms include vomiting, diarrhoea and abdominal pain. Consequently, manifestations such as anuria, deafness, thrombocytopenia, oliguria. hypotension, vertigo, and depression of the central nervous system followed (Gosselin et al., 1976). Additionally, in both children and adults there have been reported cases of acute renal failure from mild to severe anuric forms (Starek and Starek-Swiechowicz, 2016). Also, Quick et al. (1975) and Warshaw et al. (1985) reported a strong irritating action of KBrO₃ on gastric mucosa.

ii. Hepatotoxic, neurotoxic, nephrotoxic and mutagenic effects: Numerous studies shows that longterm exposure to small and high dosages of KBrO₃ caused severe damage to the liver tissue architecture through alteration of liver tissues, congestion of the central vein and sinusoidal dilatation as well as liver cells necrosis (Abuelgasim et al., 2008; Akanji et al., 2008; Dimkpa et al., 2013; Olutoyin et al., 2013; Oyewo et al., 2013; Bayomy et al., 2016; Akinola et al., 2020; Hassan et al., 2020). Similarly, KBrO3 can cause vacuolation and sinusoidal dilatation of liver cells with concomitant reduction of antioxidant enzymes and enhancement of xanthine oxidase and lipid peroxidase activities (Khan et al., 2003; Omer et al., 2008). Toxicological studies conducted by Young et al. (2001); Ahmad and Mahmood (2012); Saad et (2017) revealed that KBrO₃ affect the al. neurobehavioral status of different animal models (rats, mice and guinea pigs). A similar study by Chuu

et al. (2000) showed that KBrO₃ prompt injurious effect on auditory brainstem response while it caused oto-neurotoxicity mostly through the peripheral auditory nerve relatively than via the central brainstem intoxication. The nephrotoxic effect caused by KBrO₃ is considered to be due to its ability to initiate the production of reactive oxygen species (ROS), lipid peroxidation and 8-hydroxyguanosine modification in renal DNA (Sai et al., 1992; Chipman et al., 1998; Spassova et al., 2015). Two (2) separate studies conducted in Saudi Arabia and Sultanate of Oman by Ajarem et al. (2016) and Ali et al. (2018) respectively revealed that the amount of ROS induced by KBrO₃ significantly surpasses the cellular antioxidant defense capacity, thus leading to manifest nephrotoxicity in humans and animals. The kidney is the main target organs of KBrO₃, therefore its toxic effect in humans ascend from acute toxic to renal failure, though the exact mechanism(s) by which KBrO₃ induce acute renal toxicity and means to overwhelm the antioxidant defense system its toxic effect using natural products are still unknown (Ben Saad et al., 2016a; Abdel-Latif et al., 2021). Furthermore, it has been proposed by Ballmaier and Epe (1995) that its carcinogenic effect is due to the formation of ROS induced by the compound. Also, Kraus et al. (1995) hypothesized that KBrO₃ induces tumor formation through DNA strand breaks whereas Kaya and Topaktas (2007) confirmed the hypothesis by their finding that the compound commonly triggers chromatid and chromosome breaks (chromosomal aberrations). Consequently, Yamaguchi et al. (2008) concluded that due to positive results in the Ames test, and chromosome aberration and micronucleus test conducted, KBrO₃ has been classified as a genotoxic carcinogen. Several previous studies have proven that potassium bromate is a mutagenic and carcinogenic in different life forms (Abdelraheem and Kambal, 2007; Akintonwa et al., 2010; Elhaddad et al., 2020). The mutagenic effect of KBrO₃ is an indication that it has the ability to induce tumor formation through a genotoxic mode of action (Brock et al., 1999). Consequently, the International Agency for Research on Cancer (IARC) categorized potassium bromate as a potential class II carcinogen for humans (IARC, 1999). Several studies have provided evidence that KBrO₃ in many consumer products poses mild to severe toxicity to critical organs in humans which include kidneys, liver and brain (Ahmad and Mahmood, 2012; Ahmad et al., 2013; Ahmad et al., 2015; Ben Saad et al., 2016a&b).

iii. Growth and Reproductive effects: Although there are scarce studies on the reproductive effect of KBrO₃, however, Elsheikh *et al.* (2016) concluded that pre-pubertal exposure of male rats to KBrO₃ hinders growth, lowers testicular weight, alters testicular histology as well as impairs spermatogenesis, which

predicts infertility or even sterility in the future. The compound binds to the iodine receptors, thus reducing iodine uptake by the thyroid gland and consequently causing iodine deficiency which is the leading factor for growth retardation (Fisher and Bull, 2006). The iodine deficiency induced by KBrO3 affects the biosynthesis of the thyroid hormones and; hence negatively affects the development and function of the gonads (Crockford, 2009). Likewise, Peltola et al. (1992); Chlubek (2003) and Sahoo et al. (2008) reported that the testis contain sufficient polyunsaturated fatty acids, but insufficient antioxidant defense molecules, thus the iodine deficiency caused by KBrO₃ can vulnerably expose the testis to oxidative stress. Additionally, KBrO₃ decreases the quality of oocyte due to the OS caused by it (Yamada et al., 2018), and also resulted in the inhibition of mitochondrial spreading throughout the cytoplasm and abnormal mitochondrial aggregation (Nagai et al., 2006; Udagawa et al., 2014). The excess free radicals due to KBrO3 can lead to alterations in the spermatogenic cycle, hypogonadism, reduction of sperm production, alterations of reproductive hormones and degeneration in seminiferous tubules (Khan and Ahmed, 2009). Large amounts of KBrO₃ decrease the number of oocytes at the stage of metaphase II and increase abnormal mitochondrial distribution (Yamada et al., 2018).



Fig 3: Detrimental health effects of potassium bromate

Effect of Potassium Bromate on Humans (Children and Adults): Consumption of potassium bromate has serious health complications on humans as children and adults. A report of children of 17 months to 6 years who presented with sedation, lethargy and depression of the central nervous system following an inadvertent

exposure to about 20mg to 1g/kg b.w of KBrO3 (Shanmugavel et al., 2019). Thereafter, 18 out of the 31 subjects presented with irreversible deafness which occurred within 4 to 16 hours whereas kidney toxicity also occurred, a condition that subsequently led to 26 of them developing with kidney failure. A similar case was also reported in Belgium by De Vriese et al. (1997) where a 17-year-old exhibited vomiting, severe abdominal pain and diarrhoea within 30 minutes after ingestion of cold wave neutralizer (containing 10% KBrO₃) in her attempt to commit suicide. A few hours after, the victim displayed further complications namely tinnitus and dizziness, with complete loss of hearing. Other complications such as intravascular haemolysis and increased oxidative stress in the renal tubules, leading to kidney failure were confirmed after laboratory examinations.

The consumption of potassium bromate affects not only children but also adults. The first human KBrO₃ poisoning case was reported in 1971 by Ohashi et al. (1971). In another development, 13 individuals working with a cold wave neutralizer were poisoned with KBrO₃. Ohashi et al. (1971) reported that the 13 victims manifested with acute renal failure and extended oliguria and subsequently 7 individuals amongst them died due to renal failure, thus resulting in a 54% mortality rate. Furthermore, Kurakowa et al. (1990) reported a case of women (professional hairdressers) who consumed potassium bromate to commit suicide and all of them showed vomiting and diarrhoea with abdominal pain, a few hours later oliguria, anuria, deafness, vertigo, hypotension, depression of central nervous system and thrombocytopenia followed. Similarly, Kumar and Pankaj (2012) reported that 9 bakery workers in India presented with abdominal pain, vomiting and diarrhoea following potassium bromate poisoning. All the 9 workers were observed with severe gastritis, leading to hematemesis, and subsequently 24-48h after the intake, acute renal failure ensured. Severe vomiting, abdominal pain and diarrhoea also developed in a 44-year-old man who ingested potassium bromate in an attempt to commit suicide and several hours after, the subject had auditory disturbance and renal failure (Hamada et al., 1990). Human exposure to KBrO3 is associated with ototoxicity, sore throat, nausea, abdominal pain, cough and nephrotoxicity (Uduak, 2019; Magomya et al., 2020). Summarily, nausea, vomiting, abdominal pain and diarrhoea are the characteristic acute symptoms that are displayed shortly after ingestion of KBrO₃ whereas acute renal failure changing from mild to severe anuric forms have been reported in both children and adults (IARC, 1999). Oliguria and death from renal failure whereas partial hearing loss and

total deafness have also been observed in both children and adults (Quick *et al.*, 1975; Gradus *et al.*, 1984).

Effect of Potassium Bromate on the Environment: Presently no data is available on the bioaccumulation factor of KBrO₃ either in plants or animals. But Flury and Papritz (1993) have extensively discussed the bromate ecotoxicity where they reported that aquatic animals such as juveniles of various fish species, crustaceans and flatworms can significantly be affected with a KBrO3 lethal concentration of 31 mg/l - 2258 mg/l. Therefore, from the result of this study scholars such as Hutchinson et al. (1997) and Markert (1994) concluded that KBrO₃ has low to moderate potential for aquatic toxicity although it also affects sensitive organisms. Furthermore, some industries release KBrO₃ into freshwater which is believed to substantially affect sensitive organisms such as fish, freshwater algae and invertebrates and estuarine and marine crustaceans (Shanmugavel et al., 2019). Butler et al. (2005); Versteegh et al. (1993) also reported that KBrO₃ producing industries or industries that use the compound as a raw material contaminate the groundwater that is near them, thereby polluting the environment which will affect many animals including humans.

Effect of Potassium Bromate on the Nutritional Composition of the Bread: Several studies shows that potassium bromate affect the nutritional composition of bread via its strong capacity to destroy vital available vitamins in the bread namely vitamins A1, B1, B2, E and niacin (Magomya et al., 2020). The use of KBrO3 as a bread improver in bread formulation has significant effects on the nutritional value of bread because it degrades essential vitamins (A2, thiamine, riboflavin and niacin) and decreases essential fatty acids (FAO/WHO, 1999; Airaodion et al., 2019; Magomya et al., 2020). Tanaka et al. (1980) revealed that potassium bromate directly affects the starch content of the bread via improving the extent of gelatinization, viscosity and swelling of starch. It is widely reported that KBrO₃ remove sulfhydryl groups of gluten proteins in dough by oxidizing them into disulfide bonds (Bloksma and Bushuk, 1988). Additionally, Shanmugavel et al. (2019) reported that maturating agents such as bromate modify the sulfhydryl groups of protein molecules present in the flour to disulfides in order to enhance the effects of the dough and bread. The presence of potassium bromate in the dough makes the protein less reactive, leading to greater residual protein extractability during the course of bread baking (Kurokawa et al., 1990; Kawasaki et al., 2002). Similarly, Panozzo et al. (1994) discovered that addition of KBrO₃ affects the extractability of lipids, though not on the general composition of lipids. Potassium bromate does not

modify the lipids content of the flour, thus the compound has less effect on the lipids than proteins, but assists in the formation of a protein-lipid complex to enhance bread quality (Panozzo *et al.*, 1994).

Effects of Baking Condition on Potassium Bromate Content in Bread: Studies show that baking temperature has a significant effect on the quantity of potassium bromate in the bread. An experimental study by Abu-Obaid *et al.* (2016) showed that potassium bromate in bread decomposes at a temperature range of 150° C to 250° C, unlike in distilled water where the compound decomposes at 350° C to 400° C, suggesting that the decomposition of KBrO₃ in bread at a low temperature may be due to the metal ions (Fe, Mg, Zn, Mn, Cu and Al) presence in the flour which serve as catalysts.

Another study by Nakamura et al. (2006) which measured the effect of processing conditions on the KBrO₃ residue in the bread concluded that baking the bread at a temperature greater than 120°C for more than 30 minutes will not totally degrade the compound, but can moderately degrade it, thereby resulting in lower residual KBrO3. Likewise, Congswell (1997) and Emeje et al. (2010) believed that the baking process reduces the toxic KBrO₃ to potassium bromide (KBr) which is harmless. But in the event that an extreme quantity of the compound is used during bread formulation or if the bread is not properly baked (baked for a shorter period of time or not at higher temperature), then KBrO₃ can be detected in the bread which is toxic (Bushuk and Hlynka, 1960).

Nakamura *et al.* (2006) also reported that a baking lid has a significant effect in reducing the KBrO₃ content in the bread than the baking temperature or time, or even changing bread formulation. This is so because the findings of their experiment revealed that no residue of potassium bromate was detected in the bread baked with a baking lid (Pullman-type bread), but it was detected in the open top-type bread (bread baked without a lid) (Nakamura *et al.*, 2006). Shanmugavel *et al.* (2019) explained that their finding may be explained by the proposition that KBrO₃ in the upper section of the crust that rises out of the baking pan is related to a decline in the reactive efficiency due to drying of the crust or rapid thermal denaturation of the protein.

Moreover, Himata *et al.* (1997) reported that the baking procedure and flour sample have a significant effect on the quantity of KBrO₃ in the bread. However, if a large amount of KBrO₃ is added and is not baked at high temperatures or for a longer time, then a residual amount of the compound will remain in the bread which can be harmful if ingested (Kurokawa *et*

al., 1990). This assertion has been corroborated by a study conducted more than 6 decades ago by Bushuk and Hlynkal (1960) who found 31ppm of KBrO₃ in the dough (after about 4 hours of fermentation) out of an initial 40ppm of the compound added. They further reported that the residual bromate content reduced to 21ppm after 5 minutes of baking which also disappeared after additional 10 minutes of baking. Additionally, Ronald (2006) stated that during the baking process, potassium bromate is being converted to bromide which is less harmful. In support of this assertion, Lee and Tkachuk (1960) reported that potassium bromate of 30mg/kg was converted to bromide in bread prepared from the flour after a bulk fermentation process. Several studies concluded that the baking process changes the chemical composition of KBrO₃ and makes it a harmless compound (bromide), but if a large amount of it is added and the bread is not baked at a longer time or at high temperature, then a residual amount of KBrO3 will remain in the bread.

Studies conducted on the use of potassium bromate in bread products in Nigeria despite its ban: Nigeria is the most populous country in Africa and 6^{th} in the world with an estimated population of 210,431,790 (Statista, 2022b). The country is divided into six (6) geopolitical zones with an estimated 400 ethnic groups and 450 languages (Okorie *et al.*, 2013). The 6 geopolitical zones are North Central, North East, North West, South East, South-South and South West as shown in Figure 1.



Fig 1: Map of Nigeria Showing Six Geopolitical Zones Abbreviation: FCT; Federal Capital Territory

Table 1: Analysis of Studies on the Potassium Bromate Content in Bread across States of Six Geopolitical Zones of Nigeria.

G/Zone	State	No. of Bread	Amount of KBrO ₃ Obtained	No. of Samples	Author(s)
Mand	D	Samples Tested	1.96-10-5 2.75-10-5	A 11	C
North	Benue	11	$1.86 \times 10^{-5} - 2.75 \times 10^{-5} \mu g/g$	All	Gav <i>et al.</i> (2019)
Central	Kogi	20	0.218 - 0.37 μg/g	All	Suleiman <i>et al.</i> (2020)
	Kwara	15	0.43 - 0.64 µg/ml	All	Lateefat et al. (2022)
	Nasarawa	14	0.50 - 8.40 μg/g	All	Johnson et al. (2013)
	Niger	-	-	-	-
	Plateau	30	0.25 - 4.38 mg/g	All	Ekere et al. (2020)
		10	0.00 - 6.18 mg/kg	5	Musa et al. (2021)
		9	9.39 - 18.49 mg/kg	All	Ogah et al. (2021)
North	Adamawa	10	ND	ND	Alexander et al. (2019)
East		10	QA	All	Musa et al. (2015)
	Bauchi	-	-	-	-
	Borno	-	-	-	-
	Gombe	-	-	-	-
	Taraba	20	2.51 - 11.52 μg/g	All	Magomya et al. (2020)
	Yobe	210	0.33 - 0.75 mg/kg	All	Dagari et al. (2022)
			00		e ()
North	Jigawa	-	-	-	-
West	Kaduna	5	3.70 - 12.10 µg/g	A11	Ojeka <i>et al.</i> (2006)
		15	2.46 - 13.60 mg/kg	All	Magomya <i>et al.</i> (2013)
		10	$18.00 - 45.00 \text{ µg/cm}^3$	Δ11	Olabimtan <i>et al.</i> (2014)
	Kano	150	$18.00 - 45.00 \ \mu g/cm^3$	A11	Abubakar <i>et al.</i> (2017)
	Katsina	20	$2.18 + 8.25 \mu g/g$	A11	Shuaibu and Ibrahim
	Katsilla	20	2.18 - 8.25 µg/g	All	(2012)
	Vahh:	25	4 820 11 77	A 11	(2013)
	Kebbi	35	$4.829 - 11.77 \mu g/g$	All	Ofuoma <i>et al.</i> (2020)
		21	0.02 - 0.78 μg/g	All	Shabanda and Saifullahi
		_	0.02 0.50 /		(2021)
		5	0.02 - 0.78 μg/g	All	Abba <i>et al.</i> (2021)
	Sokoto	15	14.70 - 56.20 mg/g	All	Abubakar <i>et al.</i> (2008)
		46	0.033 - 0.674 mg/kg	All	Abduljalil et al. (2021)
	Zamfara	-	-	-	-
South	Abia	-	-	-	-
East	Anambra	32	0.27 – 3.78 mg/kg	All	Irogbeyi et al. (2019)
		10	5.309 - 9.14 ppm	All	Chike et al. (2013)
	Ebonyi	-	-	-	-
	Enugu	23	1.16 - 10.44 μg/ml	All	Emeje et al. (2010)
	÷	25	26.00 – 146.00 mg/kg	All	Ozoagu (2014)
		15	2.93 – 3.64 µg/L	All	Nosa et al. (2018)
	Imo	-	-	-	-
South	Akwa Ibom	4	0.108 - 0.38 mg/100 g	All	Ekop <i>et al.</i> (2008)
South		12	0.108 - 0.38 mg/100g	A11	Aletan and Okon (2018)
bouur		4	6 66 - 52 19 mg/kg	All	Emmanuel and Ernest
		·	0100 02119 1119 119		(2020)
	Bavelsa	_	_	_	(2020)
	Cross Pivor				
	Dolto	-	- 0.21 0.48 mg/g	2	-
	Dena	10	0.21 - 0.48 mg/g	5	$K_{alla}(2014)$
		20	$1.40 - 5.10 \mu g/g$	J A 11	Kelle (2013)
	E 1.	15	1.00 - 4.21 μg/g	All	Owague (2017)
	Edo	-	-	-	- Olamon 1 K (2014)
	Rivers	10	$0.12 - 7.28 \pm 2.14 \text{ mg/kg}$	All	Obunwo and Konne (2014)
		30	0.025-0.06 mg/Kg (South)*	All	Naze <i>et al.</i> (2018)
			0.011-0.06 mg/Kg (North)*		
		60	0.031 - 0.09 mg/kg	59	Naze <i>et al.</i> (2019)
		20	0.022–0.04 mg/l	All	Wordu and Akusu (2020)
South	Ekiti	-	-	-	-
West	Lagos	14	0.05 – 1.99 g/g	All	Aletan (2020)
		30	1.18 - 11.13 mg/kg	All	Dada et al. (2017)
	Ogun	1512	0.03 – 2.41 µg/g	All	Oyefuga et al. (2012)
		12	8.67 - 58.28 μg/g	All	Abiodun et al. (2015)
		50	3.23 - 6.29 μg/g	All	Ogunyemi et al. (2020
	Ondo	10	1.053 – 1.172 µg/g	All	Akpambang and Onifade
			100		(2020)
	Osun	5	ND	ND	Ore (2021)
	Ovo	10	0.02 - 9.33 ppm	All	Olufemi et al. (2021)
	-) -	30	1.24 - 9.31 µg/g	All	Airaodion <i>et al.</i> (2019)
Federal Ca	nital Territory	20	36-92 μg/g	A11	Alli <i>et al.</i> (2013)
(FCT)	Prim remitory	26	1 01 - 12 66 µg/g	A11	Emeje $et al.$ (2015)
(101)		<u> </u>	1.01 - 12.00 µg/g	4 211	$L_{110} = c_i u_i (2013)$

*KEY: KBrO₃: Potassium bromate; -: No available data as at the time of compilation; ND: Not detected; QA: Qualitative analysis was conducted; *: the study was conducted in 2 different locations of Port Harcourt (South and North), thus 2 different results were reported.*

Bread is one of the basic foods consumed widely among all ethnic and socioeconomic groups in Nigeria due to its affordability (Alli et al., 2013); therefore bakeries are sited all over the country to meet the demands of the populace. No exact or documented data is available either from government or nongovernmental organizations on the actual number of bakeries in the country. Available statistics show that the value of the Nigerian baked goods market amounted to almost N203 million as of 2021 (Statista, 2022b). In 2003, Nigeria's apex drug and food regulatory agency; the National Agency for Food and Drug Administration and Control (NAFDAC) banned the use of KBrO₃ in bread due to its deleterious health effects (NAFDAC, 2003). Since then, several studies had been conducted across the 6 geopolitical zones including FCT to ascertain the safety of the products and to also determine the bakers' compliance with the specified Agency's regulations (particularly the ban). Despite the ban on the use of KBrO₃, many studies conducted across the nation detected a high level of the compound in the bread products produced and consumed in the country (Emeje et al., 2015; Dada et al., 2016; Uduak, 2019; Uwah and Ikwebe, 2020). These studies are summarized and presented in Table 1 based on the six (6) geopolitical zones of the country and Federal Capital Territory (FCT). Our findings showed that numerous studies on potassium bromate content in bread were conducted in twenty-five (25) states and FCT using different methods. These methods included spectrophotometry, Congo red oxidation, Redox titration, Mohr's methods, HPLC, AAS, crystal violet method, AOAC's method and the Iodometric titration method. The 25 states represent

69.44% of the total number of states in the country where studies are being carried out. A total of Fortyseven (47) different studies (majority quantitative) were reported across the country which were compiled and presented in Table 1. All the analysed studies were conducted within year 2006 (3 years after the ban) to 2022, which conceivably showed that Nigerian bread bakers are still using the compound despite the ban. In Rivers, four (4) independent studies were reported while in other 7 states it was reported by at least 3 different researchers in diverse locations of the states. In all the studies conducted only 2 studies (4.25%) have not reported the presence of potassium bromate in their samples. Similarly, Forty-five (45) studies (95.74% of the total studies) conducted reported the presence of potassium bromate in the bread samples analysed. A unique study by Oyefuga et al. (2012) showed the presence of potassium bromate in the entire 1,512 bread samples analysed. This is a unique among all the studies conducted due to the large sample size and long period of sampling and analysis. In the study, six (6) geographically distributed bakeries were selected in a particular local government area while 6 bread samples were randomly selected per bakery on daily basis for six weeks (42 days).

Studies on the potassium bromate content in bread ingredients: Several studies were conducted to evaluate the presence of potassium bromate in bread ingredients particularly wheat flour, yeast and brands of bread improvers. Our findings show that few studies were conducted on potassium bromate contents in the bread ingredients, despite the high level of KBrO₃ in bread products reported in many studies.

Table 2: Analysis of Studies on the Potassium Bromate Content in Wheat Flour and Improvers in Some Nigerian States.									
State	No. of Samples	Conc. of KBrO3 in Flour Samples	Conc. of KBrO3in Bread Samples	No. of Samples Tested Positive	Author(s)				
	Analysed	riour samples	Di cau Sampies	i tsteu i ostuve					
Akwa	4	0.05 - 0.27 mg/100g	0.11 – 0.38 mg/100g	All	Ekop et al. (2008)				
Ibom	4	0.11 - 0.27 mg/100g	0.11 - 0.38 mg/100g	All	Aletan and Okon (2018)				
Anambra	12	0.17 - 0.87 mg/kg	0.27 – 3.78 mg/kg	All	Irogbeyi et al. (2019)				
Nasarawa	4	0.83 - 1.42 µg/g	0.50 - 8.40 µg/g	All	Johnson et al. (2013)				
Ogun	12	3.15 - 14.59 μg/g	8.67 - 58.28 μg/g	All	Abiodun et al. (2015)				
Sokoto	5	0.36 - 0.533 mg/kg	0.03 - 0.67mg/kg	All	Abduljalil et al. (2021)				
Taraba	4	2.94 - 6.86 μg/g	2.51 - 11.52µg/g	All	Magomya et al. (2020)				

KEY: KBrO₃: Potassium bromate.

The majority of the reported studies analyzed bread products only; however, few of them analyzed other raw materials. Studies by Ekop *et al.* (2008); Abiodun *et al.* (2015); Aletan and Okon (2018); Irogbeyi *et al.* (2019); Magomya *et al.* (2020) and Abduljalil *et al.* (2021) are among the few that analyzed the level of potassium bromate in wheat flour and bread improvers. Their findings indicate the presence of potassium bromate in all wheat flour and bread

improvers analyzed. These studies were conducted in five (5) states of the country and are presented in Table 2. The studies analyzed the content of potassium bromate in wheat flour in addition to the bread products and the results showed that the concentration of potassium bromate in wheat flour is lower than in bread products, despite the effect of temperature on the compound as reported by Abu-Obaid *et al.* (2016). This may signify the possible addition of potassium bromate during the formulation which may increase the content of the compound in the finished products. A more recent study carried out by Abduljalil et al. (2021) discovered a high concentration of KBrO₃ in five (5) different bread improvers used by bread bakers in Sokoto State. This study is unique because as it is the only available study that analyzed other brands of bread improvers beside potassium bromate itself. Being potassium bromate as the best and cheapest flour-enhancing agent (dough improver) amongst others, it may be possible that the manufacturers of such improvers may use the compound in disguise for bakers' satisfaction, and to garner high patronage of their products. It may also be of economic benefits to them, since the compound (KBrO₃) is cheaper.

The use of potassium bromate by Nigerian bread bakers: intentional or unintentional?: The high potassium bromate content in bread products reported by numerous studies conducted across the federation may be due to the following factors if not intentionally added by the Nigerian bakers:

Naturally Occurring bromine in flour: i. Many foods including wheat flour have a naturally occurring concentration of bromine in a range between 1-10mg/kg which in some foods may substantially be more. The naturally occurring bromine (Br⁻) in wheat flour was estimated to be within 2.4 to 7.7mg/kg (Bushway et al., 1998). Bromine is dissolved in water and converted to bromate (Atkins, 1993). This may be the reason why the joint FAO/WHO Committee on food additives temporarily accepted the level of KBrO₃ in flour to be within 0 to 60mg/kg with a view that bread products prepared from processed flour may contain minute residue of potassium bromate (FAO/WHO, 1999). Later the joint committee of FAO/WHO stated that the acceptable limit of KBrO₃ in flour was withdrawn due to the long-term toxicity and carcinogenicity of the compound. Therefore, many studies recommended that the concentration of KBrO₃ obtained in wheat flour may not be necessarily indicated that the flour was intentionally brominated by the producers. Furthermore, it has been reported that gaseous germicides are usually used for wheat cultivation in order to increase the tenability of the wheat. Thus such a germicide when exposed to gas is considered to be highly poisonous to fungi. One of the most commonly used germicides for this purpose is methylene and ethylene dibromine where traces amounts may be found in the wheat flour and bread (Das, 1969). Therefore, Das (1969) reported that the bromine content of the bread may be from the gassed germicides wheat flour containing more bromine residue or due to the natural bromine of the flour or to that of salt used. Additionally, Das (1969) further reported that washing does not remove the high content of bromine added by the gassing. Despite this, all studies reviewed reported a low level of KBrO₃ in wheat flour than in bread products, though a significant decrease is expected in the baked bread due to the effect of temperature, pH and period of fermentation on the compound. This may signify that potassium bromate was intentionally added during the bread formulation process.

Other adulterated improvers: Although, ii. many brands of bread improvers are produced and marketed as an alternative to potassium bromate, these improvers had not been subjected to safety studies particularly to ascertain their purity if not adulterated with potassium bromate. An exception to this is a study conducted by Abduljalil et al. (2021) which evaluated the potassium bromate content in five (5) brands of bread improvers produced and packaged by different manufacturers. The study revealed the presence of a high concentration of potassium bromate in the entire brands of improvers analyzed. All the studies that evaluated the level of potassium bromate in wheat flour reported a low level of the compound in flour than in bread products, despite the effect of the baking condition such as temperature, pH and period of fermentation on KBrO₃. This is an indication that other bread ingredients like improvers may be adulterated with potassium bromate by their respective manufacturers for economic gain if not deliberately added by the bakers during bread preparation for costeffectiveness.

Brominated flour: Different types of food iii additives are used by flour millers during the milling process. A good number of reports have revealed the use of flour improvers during the flour milling process which enhances the nutritive value and attractiveness of the flour and consequently the overall quality of bread (Aboaba and Bakare, 2001). Aboaba and Bakare, (2001) stated that these additives range from vitamins to bleaching and maturing agents which amongst which were potassium bromate, chlorine oxide, ascorbic acid and benzyl peroxide. Some wheat flours are enriched with oxidizing improvers such as potassium bromate and ascorbic acid in order to stimulate the development of gluten in the dough and this type of flour provides dependable results (making the dough stronger and elastic) required by the majority of bakers. The use of KBrO₃ among flour millers is becoming common all over the world due to its low-price and its ability to oxidize sulphydryl groups of the gluten protein of the flour into disulphide bridges, thereby becoming less extensible and highly elastic such that it can retain the carbon dioxide gas produced by the yeast (Johnson et al., 2013). The report showed that some flours are brominated in order to make bread rise in the oven, increasing the volume

of a loaf and its texture so as to attract high patronage from the bakers whose demands are to produce products that are pleasing to the public (Nakamura et al., 2006; Emeje et al., 2010). Aboaba and Bakare (2001) reported that potassium bromate is normally diluted with other chemicals such as magnesium carbonate or calcium sulphate to make a 0.20g/kg concentration in the flour. Addition of potassium bromate to newly milled flour increases its shelf life (Ogah et al., 2021), its flavour, colour, texture, appearance and stability of the flour and dough (Freer, 1999). Both Ndoni (2009) and Emeje et al. (2010) iii. reported that the majority of flour milling industries in Nigeria include bromate during the milling process in order to improve the quality of their products so as to get high patronage from bakers. No doubt the above factors may contribute to the presence of potassium bromate in bread products, although all the studies carried out on the determination of the compound in bread and wheat flour revealed a high concentration of KBrO₃ in bread than in wheat flour which may justify the compound is intentionally added by the bakers. Nigeria bread bakers have a dubious ways of including potassium bromate into their bread formulation. These ways include crushing of potassium bromate tablet into powder for easy mixing and homogeneity with wheat flour or simple dissolution in water.

The bread bakers may intentionally add potassium bromate due to the following factors:

- gain: Potassium i. Economic bromate (KBrO₃) is a strong oxidizing agent, generally used to make the bread alluring to the consumers (Dada et al., 2017) and more lucrative to the bakers (Uwah and Ikwebe, 2020). The use of potassium bromate reduces the fermentation period; hence baked bread can be obtained in a shorter period than if not used. Potassium bromate is considered to be inexpensive and readily available compared to other additives; hence using it will significantly reduce the cost of bread production. The use of KBrO₃ gives a superior end product, makes the bread to be stronger, and increases its texture as well as its volume (Gandikota and MacRitchie, 2005). This will no doubt attract the consumers which will consequently increase the profit and the general turnover because the more the quantity, the more pleasing is the bread to the buyers. Recently, Mahmud et al. (2021) confirmed that bakeries and confectionaries were using KBrO₃ in their products for economic benefit, this may be the reason why 92% of Nigerian bread samples contained potassium bromate as reported by Emeje et al. (2010). The continued usage of potassium bromate by the baker was attributed to its cheapness.
- ii. *High Cost of Ingredients:* High cost of bread ingredients can make most bakers opt for low-cost

ingredients such as potassium bromate as alternatives. Though there is a high demand for bread in Nigeria, the majority of the country's population are in extreme poverty, therefore cannot afford to purchase bread at high prices, this created an enabling environment for the bakers to use the substandard ingredient to lower the production cost which in turn will increase their profit. This condition also created a supporting base to which many inferior and local bakeries prosper, who are not properly enlightened with the health hazard of banned ingredients like potassium bromate.

Poor enlightenment and enforcement: Many bakers are not fully informed on the health consequence of potassium bromate. Despite the fact that researchers periodically evaluate the bakers' compliance level but their findings have been disturbing which may be attributed to ignorance. The Nigerian illiteracy rate was estimated to be around 62.02% in 2018 (Statista, 2022a) and this can significantly contribute to the inappropriate use of the compound by the bakers without knowing its hazardous effects. Poor enforcement of the stipulated regulation by the concerned regulatory bodies can also contribute to the compound by the bakers.

What do regulatory bodies need to do?: In Nigeria, the National Agency for Food and Drug Administration and Control (NAFDAC) is the Agency saddled with the responsibility of regulating all food-related products including bread by section 5 and 30 of the National Agency for Food and Drug Administration and Control Act Cap NI laws of the Federation of Nigeria (LFN) 2004 (NAFDAC, 2022a). The Agency has the sole mandate of ensuring bread products and other confectionaries are produced under Good Hygienic Practice (GHP) and using standard and approved ingredients. The formerly Food and Drug Administration (FDA) now NAFDAC was established by Decree No. 15 of 1993 as amended by Decree 19 of 1999 and presently Act Cap N1 Laws of the Federation of Nigeria, 2004 as an Agency under the Federal Ministry of Health. In 1993, the Agency banned the use of potassium bromate in bread and is violation of decree 20 of 1999 and NAFDAC Decree 15 of 1993 (Akunyili, 2004) and requested the support of all Nigerians especially bread bakers to desist from use of KBrO₃ as bread enhancer. Akunyili (2004) also reported that in addition to the ban, the Agency stipulated stringent regulations and penalties on the use of the compound. In spite of the Agency's ban and regulations, yet available information on the Agency's revised 2019 tariff showed no specific administrative penalty for the use of potassium bromate, unlike other offences and violations (NAFDAC, 2019a). In 2017 NAFDAC introduced an international activity code

named "Opson" which is an INTERPOL-EUROPOL platform for fighting counterfeit food and beverages (NAFDAC, 2017). But since when the OPSON VI activity was launched in Abuja and Lagos on 17th March, 2017 and 21st March, 2017 respectively, but no available details to prove the commencement and effectiveness of the activity in other states of the country. This activity (OPSON) if properly and effectively coordinated will drastically reduce the importation of potassium bromate. Furthermore, NAFDAC need to introduce a mechanism to checkmate the bakers' compliance with a view to prevent the Nigerian populace against the toxic effects of potassium bromate. The USFDA had recently launched a food compliance programs which offers instructions and guidelines for their staff to evaluate bakers' compliance with the laws specified by FDA (USFDA, 2022). The USFDA also established the Food Safety Modernization Act, aimed at preventing food related problem before they happen. This FDA's Act was introduced to identify food hazards that requires urgent address or minimized through various food sampling for gathering data and information. Therefore, NAFDAC need to introduce and meritoriously coordinate similar programs and regulations in order to specifically evaluate and monitor the bakers' compliance. This is because, years after the ban on the use of potassium bromate, but available data showed that Nigerian bakers have not complied with the ban. Therefore, the following grey areas if properly addressed by the Agency will drastically reduce if not eradicate the use of KBrO3 as bread improver by the Nigerian bakers.

Post-Marketing Surveillance (PMS): Posti. marketing surveillance is a series of activities conducted by regulatory bodies for the evaluation and collection of information regarding food and drugs after they have been approved for use in a population (Douglas, 2019). Also the PMS helps to ensure that foods and drugs are safe and well-performing and to certify that actions are commenced if their risk iii. outweighs the benefits (WHO, 2021). The postmarketing surveillance otherwise called post-market surveillance will help in monitoring the safety of not only bread production but including its ingredients after they have been released on the market for consumers. In Nigeria, the post-marketing surveillance of food product is overseen by NAFDAC which placed a suitable PMS system to effectively monitor the quality and safety of products and directed all producers of food products (bread inclusive) to comply with their standard requirements to ensure quality food items are sold in the country (NAFDAC, 2019b). Although the Agency has adopted the PMS iv. system in foods, there is a need for effective and efficient utilization of the system particularly on bread

products and their ingredients because the system seems to be more active on drugs and medical devices. This will enable the Agency to evaluate the safety of bread and other ingredients particularly flours and improvers at a market level which will guarantee the actual contents of the products. Additionally, the Agency should mandate the manufacturers of bread and its enhancers as well as wheat flour and other ingredients to provide a robust system to receive a feedback from consumers on their products on possible health effects.

ii. On-the-Spot Analysis: This is a simple qualitative analysis technique for determining the presence of potassium bromate in bread and its ingredients. At the course of post-marketing surveillance, there is need for NAFDAC to adopt on the-spot-analysis of bread and its ingredients which will ascertain the actual formulation of the products. An instant systematic, subjective and semiquantitative method of analysis should be established and sustained by NAFDAC in order to evaluate the bread products and ingredients in relation to the standard specified by the Agency. This analysis is to serve as a preliminary qualitative test which is considered simple that can be done at the spot and requires simple analytical reagents. This method involves addition of 2ml of 0.01M promethazine and 0.6ml of 12M hydrochloric acid on a portion of bread sample where a pink colour change indicate the presence of KBrO₃ as reported by Alli et al. (2013). This method is scientifically effective and its adoption will mandate the bakers to fully comply with the Agency's regulation, if they believed that their products released in the markets are being properly and effectively monitored and evaluated. Therefore, with the bakers' dubious means of adding the compound into bread formulation, on-the-spot analysis of bread will help the Agency to evaluate the bakers' compliance which will ultimately guarantee wholesome bread products for human consumption.

i. *Effective Monitoring and Enforcement:* There is a need for the National Agency for Foods, Drugs Administration and Control (NAFDAC) and Standards Organization of Nigeria (SON) to ensure effective monitoring of bakeries in order to ascertain their compliance with the Agencies' stipulated standards of Good Manufacturing Practice (GMP), Good Hygienic Practice (GHP) and Hazard Analysis Critical Control Points (HACCP) guidelines and requirements. Effective *impromptu* monitoring and enforcement of the Agencies' regulations will significantly stop the use of banned ingredients like potassium bromate by bread bakers and flour millers.

v. *Stringent regulation:* NAFDAC is solely responsible for regulating and controlling the manufacture, sale and use of foods products and to

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conduct appropriate tests and ensuring compliance with the standard specification for effective control of the quality of food as enshrined by the Agency's law (Food and Drug Act Cap F. 32 LFN) (NAFDAC, 2022b). Furthermore, the Agency is mandated to establish relevant quality assurance systems, including certification of the production sites and of the regulated products as provided by Food and Drug Act Cap NI LFN as contained under functions and power of the Agency (part II; item c) (NAFDAC, 2022a). Therefore, there is need for the Agency to establish stringent regulation for the production and marketing of bread products and their basic ingredients particularly flour, and bread improvers so as to ascertain their compliance with banned additives.

v. Sustained Routine and Surveillance inspections: There is a strong need for relevant regulatory bodies in Nigeria to establish a mechanism for effective and efficient regular and impromptu inspections of both registered and unregistered bakeries. This is to enable investigative inspections and prompt responses to consumer complaints and alerts.

Conclusion: Several studies have reported high levels of the compound in bread products despite the ban by NAFDAC. These studies cut across twenty-five (25) states of the federation and FCT. A total of 47 studies were conducted from 2006 to date (3 years after its ban), which means continued usage of the compound. Also, six (6) studies analyzed the level of potassium bromate in wheat flour and bread improvers and their results are positive. This indicates chronic exposure of the populace to KBrO₃ and its toxic effects.

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