

**A STUDY ON THE BARRIERS OF THE IMPLEMENTATION OF SOCIAL SECURITY
ACT IN THE AREA OF MEDICAL SERVICES IN ALBORZ PROVINCE**

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ABSTRACT

In this study, an analytical review was done on the historical process and contexts of welfare system and social security in order to analyze and evaluate the main features of this act especially in the area of medical services. It was also attempted to study the executive barriers of the appropriate implementation of social security act in the area of medical services and present appropriate solutions for the current problems and barriers. According to the status of the obtained data, X^2 test was used to test the research hypotheses and finally all 6 research hypotheses were confirmed. The obtained results showed that different factors of infrastructural, equipment, human, credit, tariff, and governmental involvement are the barriers of the appropriate implementation of social security act and affect their implementation. Also, the result of Friedman test showed that governmental involvement with the mean score of 4/92 is in the first place of the barriers of the implementation of social security act in the area of medical services. Then, credit barriers with the mean score of 4/11 are in the second place and tariff barriers with the mean score of 4/01 are in the third place.

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Also, equipment barriers with the mean score of 2/86 are in the fourth place. According to the respondents, the barrier of infrastructural factors with the mean score of 2/66 is in the fifth place and finally human barriers with the mean score of 2/45 are in the last place of importance.

Keywords: social security, comprehensive system, social security act, barriers of security act

1. INTRODUCTION

Social security system in Iran has finished 6 periods of evolution. In each step, some transformations and changes occurred in this area according to the social, economic and political needs and conditions, these periods can be observed in the development of population in terms of quality until 1328, tendency to institutionalizing and organizational multiplicity during the 1330s and 1340s, centralization and organizational unity in the early 1350s, the dominance of supportive approach in the 1360s, taking the economic approach and financial discipline in the early 1370s, and finally the tendency to system-making and removing overlaps and gaps in the second half of the 1370s. In fact, during the 6th step of these evolutions, the comprehensive system of social security was designed and then the comprehensive system act of social security was provided. In this study, an analytical review was added to the study in the historical process and the context of the formation of social security system and also evaluates the main features of this act especially in the sector of medical services.

Problem statement

Medical services insurance is one of the basic commitments of the social system that has attracted many attentions due to its relation to the health of people in society and its critical services. The implementation of medical services insurance in the country has a long record and different organizations and institutions have provided it to the people. However, there was not much success in this regard. Providing medical services is one of the supports that are of great importance to the insured people and social security organization. Social security organization has been directly responsible for providing medical services to its insured people since 1369 and was allowed to present its medical services or supply them from public and private sectors. (Abdolqasem Pour 1386:16)

Today, the issue of treatment, whether in developed countries or developing countries, is one of the important and global problems and the government tries to improve the methods of service delivery and creating necessary facilities in medical areas. In our country, medical insurance

services are provided by social security organization and medical services organization. But these services are not enough and there should be some other complementary (additional) contracts to provide a relative welfare for people. (Abbasi 1376:45)

Currently, the lack of coordination between the staff and line forces, non-satisfaction of personnel and insured people with medical services are of the most importance problems of social security organization. In fact, although social security acts have been approved and implemented since many years ago, no significant success has been achieved in the development and generalization of social insurances, poverty reduction and elimination of inequalities, supportive and aid affairs, empowerment, unemployment and etc. also, inefficiency and lack of appropriate productivity in specialized costs of welfare and social security sectors are increasing in the country. For this reason, the present study seeks to recognize the problems and barriers of the implementation of social security act in the area of medical services in Alborz province. According to what was said, the main problem of this study is: what are the most important barriers of the implementation of social security system in the area of medical services?

Theoretical foundations

Sabatir and Mamanian attempt to recommend the conditions that cause the success of implementation. They state that the successful implementation of each program or policy is the result of the conditions in which it is implemented. In other words, in this theory the conditions (that can be variables like executive systems, executives, target groups, social, political and economic statuses and etc.) are independent variable and the implementation of policy is dependent variable. It is ideal to implement the policy of society in terms of this theory. This theoretical framework was used in the present study.

Research questions

1. What are the main barriers of the implementation of social security act in the area of medical services?
2. What are the weight and rank of each of these barriers in preventing the implementation of medical services in social security act?

Research hypotheses

1. Infrastructural factors prevent the appropriate implementation of social security act.
2. Equipment factors prevent the appropriate implementation of social security act.
3. Human factors prevent the appropriate implementation of social security act.

4. Credit factors prevent the appropriate implementation of social security act.
5. Tariff factors prevent the appropriate implementation of social security act.
6. Governmental involvement prevents the appropriate implementation of social security act.

Theoretical model

According to the presented definitions, the researchers provided the following conceptual model to study the barriers of the implementation of social security act in the area of medical services as follows:

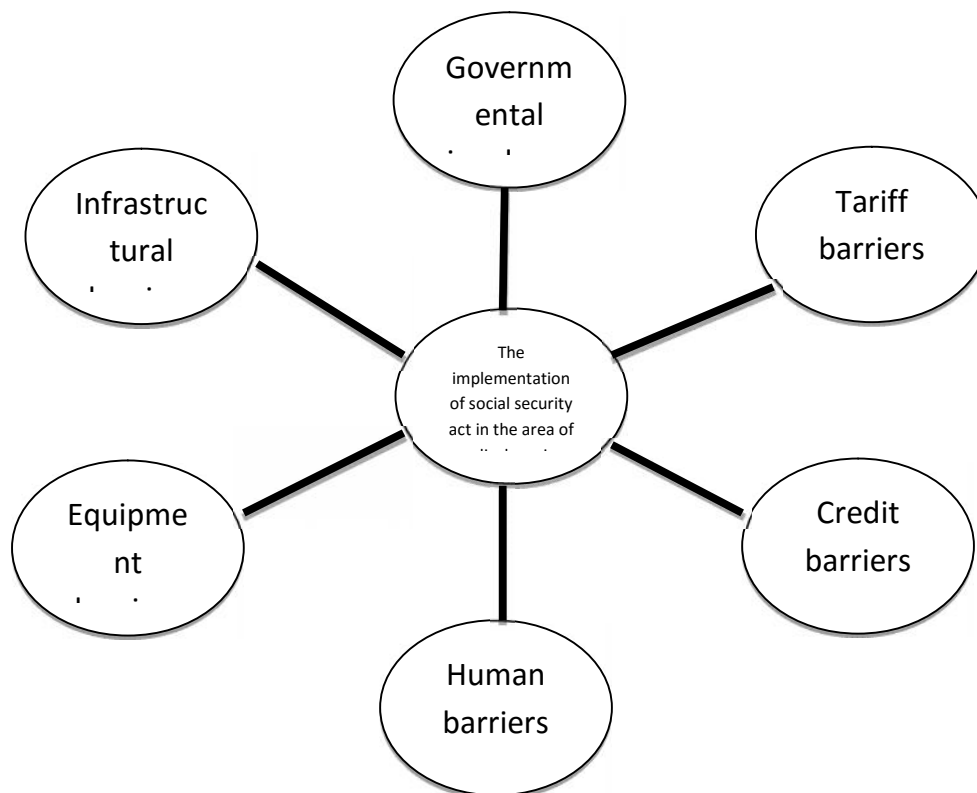


Fig.1. The research analytical model (according to Sabatir and Mamaniyan model)

Research method

This study was performed to use the results of its findings for finding specific problems inside the social security organizations. It is an attempt to answer a practical problem in the society. Thus, the present study is applied in terms of purpose. In this study, the researcher seeks to study the barriers of the implementation of social security role in the area of medical services. Thus, this study is of survey type. Thus, the present study is an applied research in terms of purpose. It is also a descriptive-survey study in terms of data collection and data analysis. In the research

model, infrastructural factors, equipment factors, human factors, credit factors, tariff factors and governmental involvement factors were considered as independent variable and the effective implementation of medical services in social security system were considered as dependent variable. The main data collection tool is questionnaire. Accordingly, 25 questions for the study variables, 5 questions for infrastructural factors, 4 questions for equipment factors, 5 questions for human factors, 7 questions for credit factors, 6 questions for tariff factors and 9 questions for governmental involvement factors were considered with Likert 5-point scale. To measure the reliability, a primary sample including 30 questionnaires was pre-tested. Then, by using the data obtained from the questionnaire, the confidence factor was calculated by Cronbach's Alpha method and was obtained as 0/729 for infrastructural factors, 0/779 for equipment factors, 0/774 for human factors, 0/746 for credit factors, 0/768 for tariff factors and 0/804 for governmental involvements. These numbers show that the questionnaire has the necessary reliability. To measure the validity of questions, credibility factor was used.

Statistical population

The statistical population of this study according to the research variables includes managers, deputies, senior managers, masters and experts of medical management and social security hospitals. Because the statistical population does not have a homogenous and congruent structure and is composed of different constituents, the stratified sampling method was used. The statistical population includes 168 subjects. According to sampling from the limited population, a sample of 117 subjects was selected.

Research findings

The descriptive statistics of demographic variables showed that 58/1% of subjects are men and 41/9% are women. 13/7% of subjects have diploma, 9/4% have associate degree, 59% have bachelor and 17/9% have master and higher. Among these people, 15/4% has job experience less than 5 years, 30/8% between 5 to 10 years, 51/3% between 11-20 years and about 2/6% have more than 21 years of job experience. Also, among these people, 18/8% is below 30 years old, 59% between 30-39, 20/5% between 40-49 and about 1/7% of respondents are between 50-59 years old.

Statistical results

After collecting, extracting and classifying the data by the researchers, they provided the tables of frequency distribution and distribution ratios. Then, they began a new step of research process

called data analysis. The Kolmogorov-Smirnov test was used for the normality of data and X^2 test was used to test the hypotheses.

The normality test of variables

According to the obtained results, because the value of Z in all items is significant at 0/01 Alpha level, the current data are not normal. Thus, non-parametric tests like X^2 will be used to study and test the hypotheses.

Data analysis

First hypothesis

H0: infrastructural factors do not prevent the appropriate implementation of social security act.

H1: infrastructural factors prevent the appropriate implementation of social security act.

Table 1. Calculation of X^2

Range	Observed frequency	Expected frequency	Remaining
Very low	31	117	-86
low	103	117	-14
Average	217	117	100
High	190	117	73
Very high	44	117	-73
total	585		
			Infrastructural statistics
	X^2		241/45
	Degree of freedom		4
	Significance level		0/01

According to the results obtained from X^2 test that are seen in table 1, because the calculated X^2 is equal to 241/453 with degree of freedom 4 is significant at Alpha level less than 0/01, thus the hypothesis H1 is confirmed and hypothesis H0 is rejected.

Second hypothesis

H0: equipment factors do not prevent the appropriate implementation of social security act.

H1: equipment factors prevent the appropriate implementation of social security act.

Table 2. calculation of X^2

Range	Observed frequency	Expected frequency	Remaining
Very low	22	93/6	-71/6
low	90	93/6	-3/6
Average	165	93/6	71/4
High	132	93/6	38/4
Very high	59	93/6	-34/6
total	468		
			Infrastructural statistics
X^2			137/92
Degree of freedom			4
Significance level			0/01

According to the results obtained from X^2 test that are seen in table 2, because the calculated X^2 is equal to 137/92 with degree of freedom 4 is significant at Alpha level less than 0/01, thus the hypothesis H1 is confirmed and hypothesis H0 is rejected.

Third hypothesis

H0: human factors do not prevent the appropriate implementation of social security act.

H1: human factors prevent the appropriate implementation of social security act.

Table 3. Calculation of X^2

Range	Observed frequency	Expected frequency	Remaining
Very low	26	93/6	-67/6
low	124	93/6	30/4
Average	163	93/6	69/4
High	106	93/6	12/4
Very high	49	93/6	-44/6
total	468		
		human	
X^2		133/05	
Degree of freedom		4	
Significance level		0/01	

According to the results obtained from X^2 test that are seen in table 3, because the calculated X^2 is equal to 133/05 with degree of freedom 4 is significant at Alpha level less than 0/01, thus the hypothesis H1 is confirmed and hypothesis H0 is rejected.

Fourth hypothesis

H0: credit factors do not prevent the appropriate implementation of social security act.

H1: credit factors prevent the appropriate implementation of social security act.

Table 4. Calculation of X^2

Range	Observed frequency	Expected frequency	Remaining
Very low	4	117	-113
low	56	117	-61
Average	171	117	54
High	207	117	90
Very high	147	117	30
total	585		
		Human factors	
X^2		242/79	
Degree of freedom		4	
Significance level		0/01	

According to the results obtained from X^2 test that are seen in table 4, because the calculated X^2 is equal to 242/79 with degree of freedom 4 is significant at Alpha level less than 0/01, thus the hypothesis H1 is confirmed and hypothesis H0 is rejected.

Fifth hypothesis

H0: tariff factors do not prevent the appropriate implementation of social security act.

H1: tariff factors prevent the appropriate implementation of social security act.

Table 5. Calculation of X^2

Range	Observed frequency	Expected frequency	Remaining
Very low	11	93/6	-82/6
low	36	93/6	-57/6
Average	108	93/6	14/4
High	192	93/6	100/4
Very high	119	93/6	25/4
total	268		
		Tariff factors	
X^2		255/14	
Degree of freedom	of	4	
Significance level		0/01	

According to the results obtained from X^2 test that are seen in table 5, because the calculated X^2 is equal to 225/14 with degree of freedom 4 is significant at Alpha level less than 0/01, thus the hypothesis H1 is confirmed and hypothesis H0 is rejected.

Sixth hypothesis

H0: Governmental involvement factors do not prevent the appropriate implementation of social security act.

H1: Governmental involvement factors prevent the appropriate implementation of social security act.

Table 6. Calculation of X^2

Range	Observed frequency	Expected frequency	Remaining
Very low	6	93/6	-87/6
low	20	93/6	-73/6
Average	94	93/6	0/4
High	152	93/6	58/4
Very high	196	93/6	102/4
total	468		
		Governmental involvement factors	
X^2		288/32	
Degree of freedom	of	4	
Significance level		0/01	

According to the results obtained from X^2 test that are seen in table 6, because the calculated X^2 is equal to 288/32 with degree of freedom 4 is significant at Alpha level less than 0/01, thus the hypothesis H1 is confirmed and hypothesis H0 is rejected.

Friedman test

Prioritization of each dimension on the barriers of the implementation of social security act in the area of medical services was done by Friedman test. The results of the test were shown in table 7.

Table 7. The statistics related to mean ranks and Friedman test

Variables	Average Rating		
human barriers	2/45	number	117
Infrastructural barriers	2/66	X^2	167/49
Equipment barriers	2/86	Degree of freedom	5
Tariff barriers	4/01	Significance level	0/01
Credit barriers	4/11		
Governmental involvement barriers	4/92		

As the table 7 shows, the barriers of governmental involvement have the highest rank and human barriers have the lowest rank in the implementation of social act in the area of medical services.

3. CONCLUSION

1. The first hypothesis of this study “infrastructural factors” examines the barrier of the appropriate implementation of social security act. The data analysis showed that infrastructural factors are considered as an important barrier to the implementation of social security act in the area of medical services. According to respondents, the inefficiency of social security acts and also the presence of complicated administrative formalities in the process of the implementation of social security acts is one of the effective barriers in the implementation of social security acts in the area of medical services. Also the insufficient distribution of insurance services in the country and the disproportion of insurance networks to the number of insured people and finally the lack of valid databases from the insurance status of individuals can be a barrier in the implementation of the above act.
2. The second hypothesis of this study “equipment factors” examines the barrier of the appropriate implementation of social security act. The data analysis showed that equipment factors are considered as an important barrier to the implementation of social security act in the area of medical services. It seems that the lack of enough medical and laboratory equipment to diagnose and treat the patients, also the lack of appropriate user of medical facilities by the personnel of social security hospitals, lack of paying attention to rapid technological changes in social security organization and finally the disproportion of the number of referrers to the organization are the most important equipment factors that affect the lack of appropriate implementation of social security role in the area of medical services.
3. The third hypothesis of this study “human factors” examines the barrier of the appropriate implementation of social security act. The data analysis showed that human factors are considered as an important barrier to the implementation of social security act in the area of medical services. In the field of human factors, the lack of sufficient staff training indifferent parts of the organization, the shortage of skilled human force in different parts of the organization and the lack of proportion between the level of education and skills of personnel to the needs of organization and finding the lack of appropriate implementation of acts by the employees working in social security organization cause the lack of implementation of social security in the area of medical services.

4. The fourth hypothesis of this study “credit factors” examines the barrier of the appropriate implementation of social security act. The data analysis showed that credit factors are considered as an important barrier to the implementation of social security act in the area of medical services. Credit factors include the lack of participation and proportion in the allocation of annual credits and lack of transparency in the allocation of annual credits, shortage of financial and credit problems in social security organization and finally the lack of compliance with commitments by the government to the social security organization.
5. The fifth hypothesis of this study “tariff factors” examines the barrier of the appropriate implementation of social security act. The data analysis showed that tariff factors are considered as an important barrier to the implementation of social security act in the area of medical services. In the field of tariff factors, the inappropriateness of the system to determine the current tariff of medical services in the country affect the lack of the implementation of social security act. Also, the non-competition of tariffs of social security system in the area of medical services and finding the lack of proportion between the quality of the provided services and the current tariffs of medical services are among the barriers of the lack of appropriate implementation of social security act in the area of medical services.
6. The sixth hypothesis of this study “governmental involvement factors” examines the barrier of the appropriate implementation of social security act. The data analysis showed that governmental involvement factors are considered as an important barrier to the implementation of social security act in the area of medical services. According to the results of Friedman test, governmental involvement is the most important barrier of the appropriate implementation of social security act in the area of medical services and the issues of the lack of timely support of social security in the implementation of programs and imposing costly programs by the government to social security organization and also using unskilled and non-professional managers in social security organization are the important barriers of the appropriate implementation of social security act in the area of medical services. The results of the present study can be used in the social security organization of Qazvin Province to improve the implementation of social security act in the area of medical services. But to achieve more valid and reliable results and confirm

the results of the present study, similar studies should be carried out in other regions and provinces. Thus, researchers and students can perform similar studies.

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